

62-8482/3

1962

*Dr. Glen Seaborg* *Carter*  
MEMORANDUM FOR: Chairman, Atomic Energy Commission

SUBJECT : Review of Intelligence Activities During  
the Cuban Arms Build-up

1. The attached letter notes the initiation of subject review for the President's Foreign Intelligence Advisory Board.
2. Although the letter is not addressed to the Commission, it and the attached format are being sent for your information.
3. You are also invited to contribute any comments or information which you feel would assist in preparation of the review which the Board has requested from the Director of Central Intelligence. The Inspector General, CIA, is the coordinating officer for the review.

Marshall S. Carter  
Lieutenant General, USA  
Deputy Director

Attachment

O/IG/  cm (16 Nov 62)

Distribution:

Orig & 1 - Addressee

1 - ER (*w/o attach*)

1 - IG Subject

1 - O/IG (w/h)

430003

62-8482/4

MEMORANDUM FOR: Director, Federal Bureau of Investigation

SUBJECT : Review of Intelligence Activities During  
the Cuban Arms Build-up

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2. Although the letter is not addressed to the Commission, it and the attached format are being sent for your information.

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NOV 16 3 02 PM '62

Attachment

Marshall S. Carter  
Lieutenant General, USA  
Deputy Director

O/IG,  cm (16 Nov 62)

Distribution:

Orig & 1 - Addressee  
(1 - ER (w/o attach))  
1 - IG Subject  
1 - O/IG (w/h)

ER

S E C R E T

16 November 1962

MEMORANDUM FOR: The Director of Intelligence and Research,  
Department of State  
Director, Defense Intelligence Agency  
Director, National Security Agency

REFERENCE : Memorandum for USIB Principals  
from the DCI, dated 14 November 1962

1. Pursuant to the discussion at the Executive Session of the United States Intelligence Board meeting on 15 November 1962, I have established a working group in the Central Intelligence Agency under the chairmanship of the Inspector General of CIA to prepare the response to the request by the President's Foreign Intelligence Advisory Board for an all-agency, all-source review of the intelligence activities relating to the Cuban situation.
2. The Director of Intelligence and Research, Department of State; the Director, Defense Intelligence Agency; and the Director, National Security Agency have designated representatives to this group in order to provide necessary support, research, analysis, and other staffing required in the preparation of the response.
3. There is attached for the guidance of the representatives of the several agencies a format to be followed in preparation of their agency's contribution to the study. This format has been coordinated with these representatives.
4. Copies of this letter and of the format have also been sent to Chairman, Atomic Energy Commission, and to Director, Federal Bureau of Investigation, together with requests for any data which they may be able to supply to aid the study.

S E C R E T

GROUP 1  
Excluded from automatic  
downgrading and  
declassification

S E C R E T

5. Individual agencies' contributions will be submitted to the chairman of the working group not later than close of business 23 November 1962.



25X1

Marshall S. Carter  
Lieutenant General, USA  
Deputy Director of Central Intelligence

Attachment

cc: Director J-2 (Intelligence)  
Assistant Chief of Staff for Intelligence, Army  
Director, Naval Intelligence  
Assistant Chief of Staff, Intelligence, Air Force

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S E C R E T

S E C R E T

FORMAT FOR CONTRIBUTIONS TO THE INTELLIGENCE COMMUNITY'S  
REVIEW OF INTELLIGENCE ACTIVITIES RELATING TO THE CUBAN  
ARMS BUILD-UP, 14 APRIL THROUGH 14 OCTOBER 1962

The main headings under which information is desired from  
each contributing agency are as follows:

- A. COLLECTION REQUIREMENTS
- B. COLLECTION FACILITIES
- C. INTELLIGENCE INFORMATION--THE SUBSTANCE
- D. INTELLIGENCE INFORMATION--ITS DISSEMINATION
- E. INTELLIGENCE INFORMATION--PROCESSING
- F. THE INTELLIGENCE PRODUCT
- G. USE OF THE INTELLIGENCE PRODUCT
- H. PARTICIPATION IN COMMUNITY COORDINATION

Under these general headings each agency is asked to supply  
the following information:

S E C R E T

S E C R E T

A. COLLECTION REQUIREMENTS.

1. At the beginning of the period under review, what were the requirements on Cuba and on Soviet Bloc activities with respect to Cuba, as levied upon the agency?

2. At the beginning of the period, what were the agency's own internal requirements for intelligence on Cuba and on Soviet Bloc activities with respect to Cuba? How were these requirements generated?

3. How long had the requirements in 1. and 2., above, been in effect? Had there been any significant recent changes? If so, what?

4. What significant changes in requirements were introduced during the period? If internally produced, how were they generated?

5. How were the requirements in 1., 2., and 4., above, transmitted to the agency's collection facilities? What, if any, requirements were referred to other collecting agencies?

6. What role did the agency play in the generation of community requirements?

S E C R E T

S E C R E T

B. COLLECTION FACILITIES

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1. What are the nature and scope of the agency's collection facilities with respect to the Cuban situation?

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2. Please describe any new facilities which were created -- or existing facilities which were expanded or redirected during the period or shortly before -- which contributed significantly to the agency's collection effort.

3. What targets was the agency able to cover and with what frequency and continuity?

4. Within the terms of the agency's mission, what targets was it unable to cover, and why?

5. What, if any, significant changes, either positive or negative, in the agency's coverage capability, took place during the period?

6. What support for collection facilities was required from other agencies? How was it secured from them? Was it timely and effective? What, if anything, was lacking?

S E C R E T

S E C R E T

C. INTELLIGENCE INFORMATION -- THE SUBSTANCE

Please submit the following data on all intelligence information relating to the Cuban arms build-up which was collected by the agency during the period:

1. Abstracts of all raw reports bearing significantly on the build-up.
2. For each such abstract please note:
  - a. Serial number of report.
  - b. Date of information.
  - c. Date of dissemination.
  - d. Brief source description.
  - e. Source grade.
  - f. Content appraisal.
  - g. To whom disseminated.
3. Please make special note of any such raw reports which the agency considered to be of particular significance at the time of receipt. Also please note any which, though not specially noted at the time of receipt, the light of subsequent events has shown to be of importance.

S E C R E T



S E C R E T

D. INTELLIGENCE INFORMATION -- ITS DISSEMINATION

1. Please provide, in detail, the standard dissemination which applies to most of the agency's reports. When, how, and for what reasons is this dissemination varied?

2. How are reports originating with your agency distributed in the community?

3. How are reports originating outside your agency disseminated within the agency?

4. Please provide a narrative statement on the flow of intelligence information significantly concerned with the arms build-up in Cuba, both within your agency and from your agency to other community elements.

5. Please select a particularly significant report and trace its progress from the time the information was acquired by the ultimate source to the time it reached the hands of the customer.

S E C R E T

S E C R E T

E. INTELLIGENCE INFORMATION -- PROCESSING

1. Please discuss the analytical process in the agency with respect to the Cuban arms build-up. Who does the analyzing? What research facilities or technical analytical tools are brought to bear? Does this involve support from other agencies? If so, to what extent? How effective? Any lacks?

2. Do analysts discuss intelligence information with analysts of other agencies? If so, do they do it regularly or only on occasion? Does such discussion facilitate rapid and effective analysis?

3. Please discuss the way the agency uses intelligence information, both its own product and that of other collecting agencies, in the preparation of internal intelligence and estimative publications.

4. To what extent do analysts and estimators discuss intelligence information with personnel engaged in directing collection operations? Do the analysts and estimators know as much about the capabilities of collection facilities as they need to in order to do their job effectively?

5. How is intelligence processed for submission to coordinated community publications? Who prepares such submissions, and what is the administrative mechanism employed? How does it work?

S E C R E T

S E C R E T

F. THE INTELLIGENCE PRODUCT

1. Please submit the following:

a. Consecutive dated verbatim extracts, dealing with the Cuban arms build-up, from all of the agency's formal intelligence publications during the period.

b. Two copies of each formal agency estimative publication dealing with Cuba during the period. Do not include agency contributions to NIE's or SNIE's.

2. Please describe what other channels, such as oral or written, were used during the build-up to transmit pertinent information to policy-level officials.

S E C R E T

S E C R E T

G. USE OF THE INTELLIGENCE PRODUCT

1. What unilateral operational use did the agency make of intelligence or intelligence information received on the build-up?
2. How was such information or intelligence used by the agency in participation in community meetings (USIB, Special Group, Watch Committee, NRO, others)?
3. How and to what extent did the agency contribute to coordinated action by the community or members thereof (including action by the agency alone, as directed or permitted by the community) as a result of intelligence received during the build-up?
4. Please provide specific instances in which the agency's intelligence product affected US policy or, together with the product of other agencies, contributed to it.

S E C R E T

S E C R E T

H. PARTICIPATION IN COMMUNITY COORDINATION

1. Other than as stated under G., above, in what community publication panels or committees does the agency participate?
2. What elements of the agency are responsible for such coordination?
3. How do they participate in this coordination?
4. Please give specific examples, including dates and contents, of any items of intelligence presented by the agency which have been withheld from publication, delayed, or significantly altered by the coordination process. If delayed, how long? If altered, in what way?

S E C R E T